



### **M CROWN STUDY STAKEHOLDER MEETING**

FRIDAY, MAY 31, 2019



- CB 8 Goals and Shared Vision/Goals
- DCP Study
  - Framework
  - Mixed Use and Mid-Block Approach
  - Preliminary Capacity Analysis
  - Potential Neighborhood Improvements
- CB 8 Mid-block Proposal

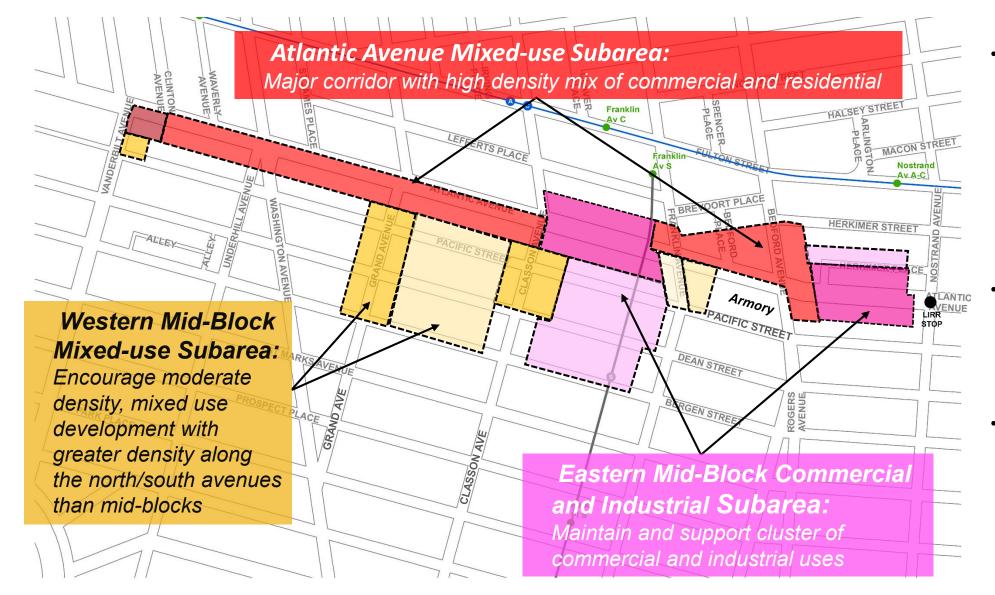




- Rezone the current M1-1 district to increase available density for commercial/manufacturing uses mixed with residential
- Use market rate residential development to crosssubsidize affordable housing and manufacturing
- Set affordability levels based on median income for community district 8
- Tailor allowable manufacturing uses in the new zone to maximize potential for living wage jobs



### **DCP M-Crown Land Use Framework**

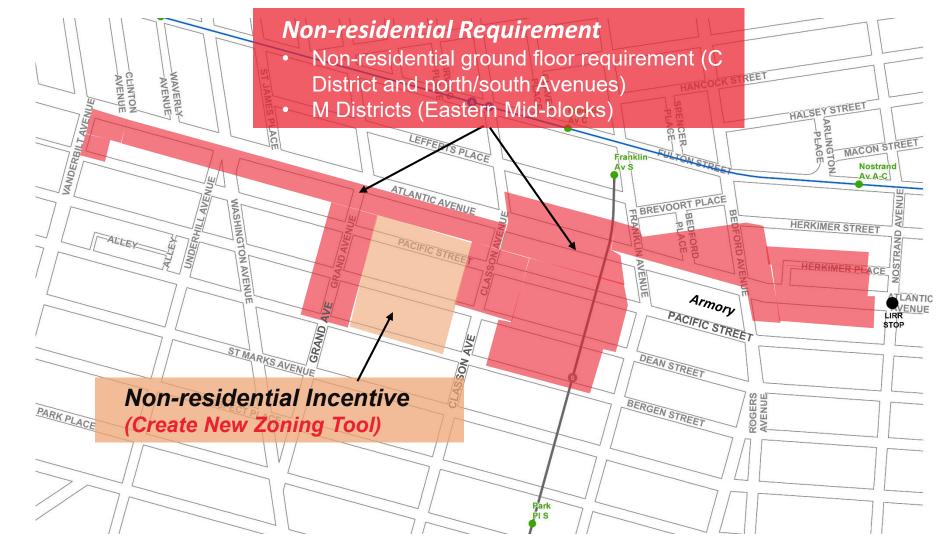


- Facilitate mixed development and greater density in an area with strong public transit access and wellconnected to other employment nodes Support new housing with affordable housing opportunities (pursuant to MIH)
- Promote job-generating uses and clusters of non-residential uses



### **DCP Proposed Mixed Use Approach**

- Non-residential use would either be required or incentivized in essentially all of the study area
- New M districts
- Enhanced Commercial District
- Non-residential incentive
   for western mid-blocks

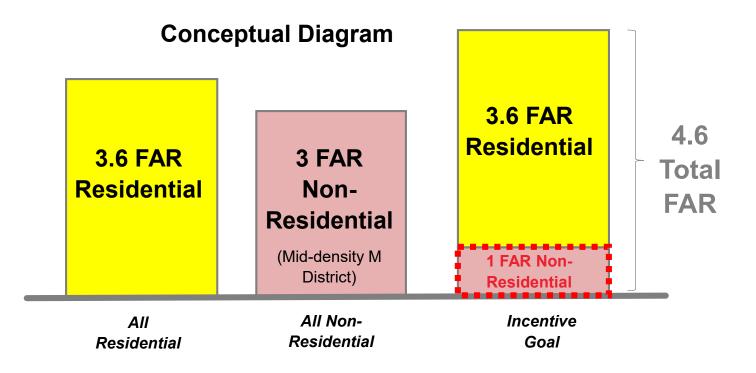




### Mid-Block Approach



Zoning Approach	Example
Mixed Use (MX) District	Mixed use building with 3.6 FAR residential
Create competitive commercial/industrial FAR	and 1 FAR for commercial or industrial uses
<ul> <li>Exempt non-residential 1<sup>st</sup>/2<sup>nd</sup> floor up to a ~1 FAR</li> </ul>	



#### **Existing precedents**

- Higher community facility FAR in height factor districts (e.g. R6)
- Dutch Kills Sub-District of the Long Island City Special District



### **Preferential FAR under Height Factor Zoning Districts**



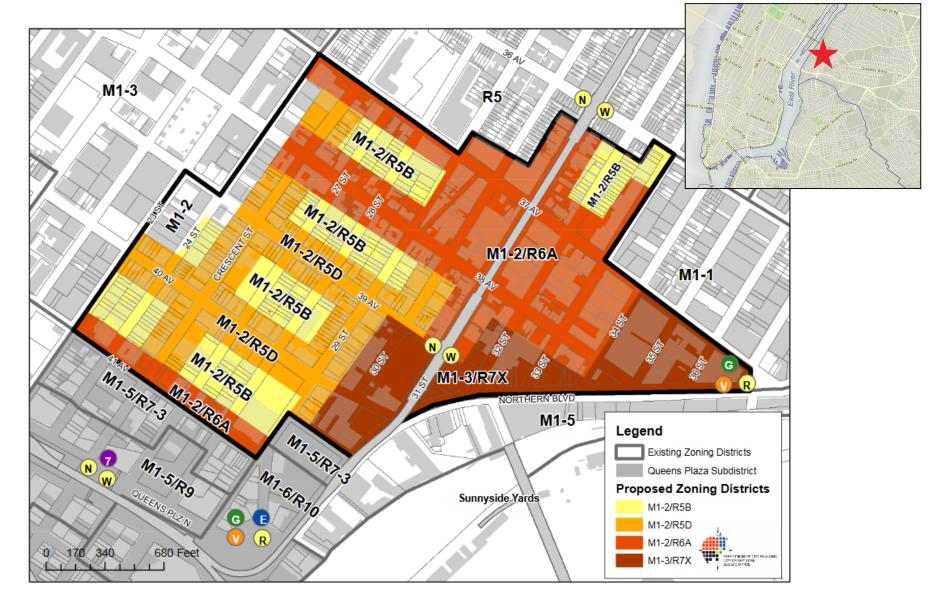
- Recently constructed building under R6/C2-3 zoning, which allows up to 2.43 FAR for residential and 4.8 FAR for community facility uses
- Provides incentive for building two floors of non-residential use

4102 13<sup>th</sup> Avenue (Borough Park, Brooklyn)



### **Dutch Kills Sub-District (within Long Island City Special District)**

- Area zoned M1-2/R6A
  - 3.0 FAR for residential (<u>no</u> Inclusionary Housing)
  - 4.0 FAR for certain uses
    listed in Use Groups 16A,
    16D, 17A and 17B and
    photographic or motion
    picture production studios or
    radio and television stations
    listed in Use Group 10A





### **Dutch Kills Sub-District of the Long Island City Special District**







#### Pros

• Demonstrates developers are taking advantage of incentive

#### Cons

- Narrow range of permitted uses can leave space vacant and falls short of meeting sub-district goals
- Housing is all market rate; no Inclusionary Housing incentive or requirement



#### **Potential Capital Projects**

- Atlantic Ave public realm improvements
- Bike and pedestrian improvements
- New or improved parks
- Facilities improvements













#### East Harlem

Harlem River Park Comfort Station



#### Jerome

"Under the EI" and commercial corridor improvements





### **Proposal Summary**

# A CONTRACT

#### Land Use

- Significant potential for new housing with affordable housing
  - 20% to 30% affordable depending on the Mandatory Inclusionary Housing (MIH) option
- Stimulate growth of new non-residential space to create jobs across study area
- Apply new zoning tools
  - Mid-density light industrial districts
  - Mid-block incentive for commercial and industrial uses

#### Non-Land Use

- Potential for neighborhood capital improvements to support current and future residents
  - Open space and public realm improvements
- Interagency coordination



### CB 8 Mid-block proposal:

- 1. Require ground floor non-residential uses
- 2. Restrict retail and entertainment uses
- 3. Set-aside a portion of space for light industrial or artisan-based uses



### Ground floor requirements are designed to support the continuity of retail and active uses along corridors





125 Court Street (at Atlantic Ave), Downtown Brooklyn



126 4<sup>th</sup> Ave (at Baltic St), Gowanus/Park Slope



## Requirements for non-residential ground-floor space do not ensure that such space will be occupied





#### Hotel Trades Council Building 620 Fulton Street, Fort Greene

- Zoning requires ground floor nonresidential use
- Ground floor vacant since building opened Summer 2017

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### CB 8 Mid-block proposal:

1. Require ground floor non-residential uses

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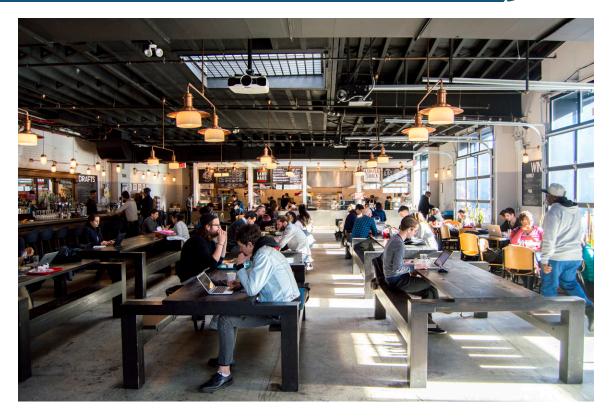


## Retail use is compatible with residential and office uses, adds vibrancy and activity, and helps finance buildings.



#### 100 North 3<sup>rd</sup> St (Williamsburg)

Recent development constructed in 2008 on a midblock (within the M1-2/R6A), which is occupied by a ground floor architecture/urban design firm and bookshop



#### Berg'n (M Crown):

Popular mid-block bar/food hall/event space, which helps finance upper floor office space and provides an amenity to both residents and workers



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### An evolving economy requires flexibility in zoning.



- Overly prescriptive regulations can block evolution of individual businesses, raise barriers to entry for small firms, and constrain evolution of a neighborhood's local economy.
- Using zoning to pick and choose uses within the same Use Group undermines citywide standards and raises enforcement challenges

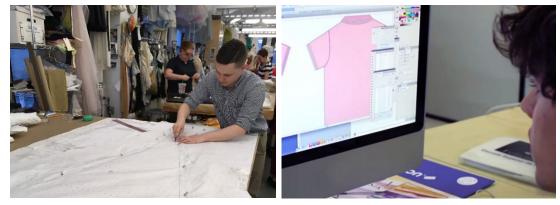
#### Brewery: Production and Sales



#### Bike Repair and Sales



#### Pattern Making by Hand and by CAD





CB 8 Mid-block proposal:

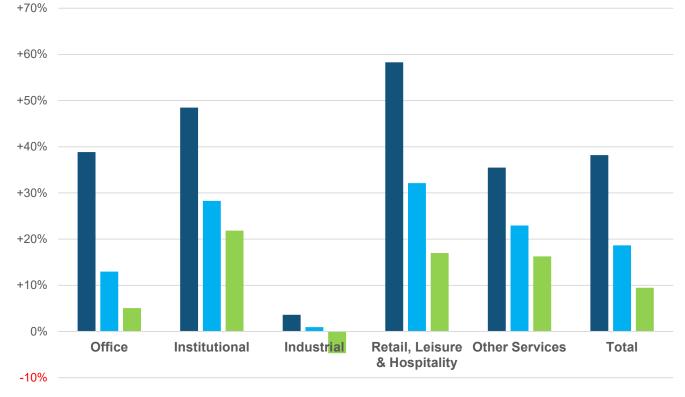
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Number of Jobs (2017)

	Brooklyn	NYC	Region	
Office	100,523	1,351,589	2,726,434	
Institutional	241,495	884,427	2,021,965	
Industrial	101,173	490,272	1,695,440	
Retail, Leisure & Hospitality	135,656	796,208	2,099,953	
Other Services	34,624	191,107	457,374	
Total	613,471	3,713,603	9,001,166	



% Change in Jobs (2008-2017)

Brooklyn NYC Region



### **Employment Trends within M-Crown Study Area**

Year	2000	2008	2010	2017
Industrial	346	277	341	250
Construction*	110	58	109	126
Manufacturing	132	X	63	)
Transportation and Warehousing	42	Х	90	)
Wholesale Trade	62	80	79	63
Institutional	х	х	х	)
Educational Services	X	X	X	)
Health Care and Social Assistance	Х	Х	Х	>
Office-based**	21	20	17	152
Administrative and Support and Waste Management and Remediation Services	х	х	х	)
Finance and Insurance	Х	Х	х	2
Information	Х	Х	Х	73
Management of Companies and Enterprises	Х	Х	Х	>
Real Estate and Rental and Leasing	Х	8	5	18
Other Services	73	57	63	109
Other Services (except Public Administration)	73	57	63	109
Retail, Leisure, and Hospitality	69	80	49	338
Accommodation and Food Services	9	22	39	189
Arts, Entertainment, and Recreation				119
Retail Trade	60	58	10	30
Unclassified	х	х	х	)
Unclassified	Х	Х	Х	>
Total Number of Jobs	518	440	482	881

- In parallel with citywide and Brooklyn trends, professional services and accommodation/food services are driving local job growth
- Industrial employment has declined, primarily due to manufacturing

<u>Note</u>: "x" = the data cannot be disclosed or the sector does not exist in the geography

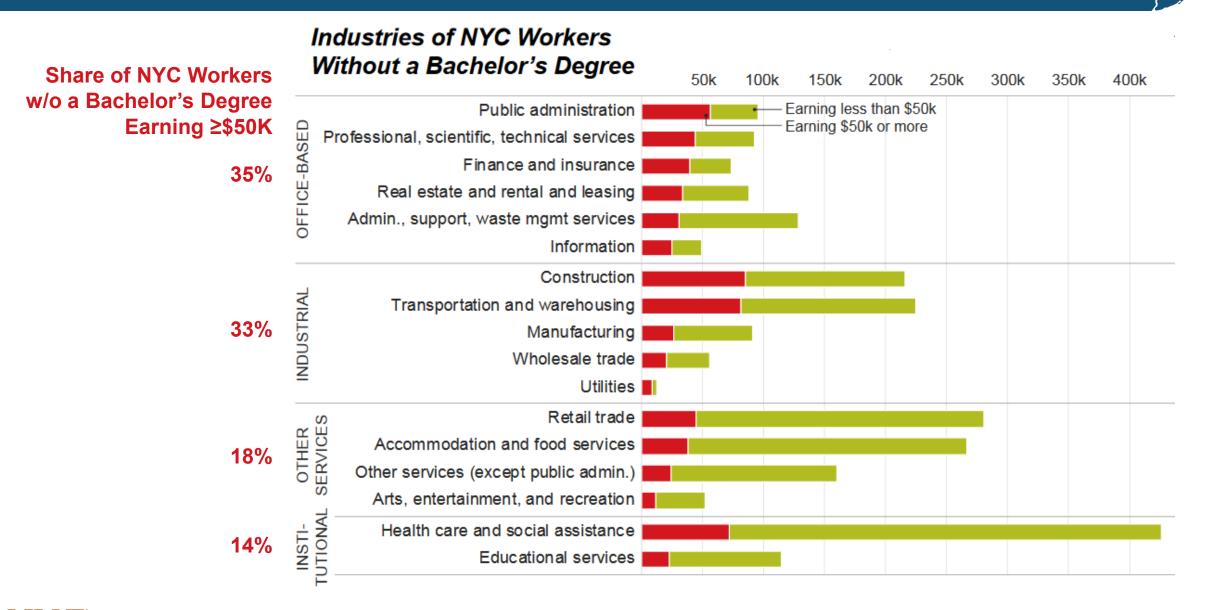
\*Recent construction growth is likely associated with a firm registered in Crown Heights, but with off-site employees.

\*\*Self-employed, contractors, coworking space workers, and businesses with a business address listed elsewhere may not be counted in available data.

Source: NYS Department of Labor, Quarterly Census of Employment and Wages (QCEW), 2017 3rd Quarter. NYC Department of City Planning, HEIP Division (May 2019)



### Middle-Wage Jobs for NYC Workers Without a Bachelor's Degree

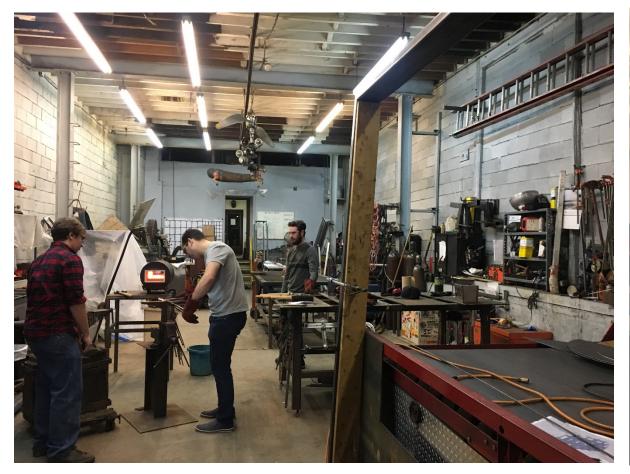




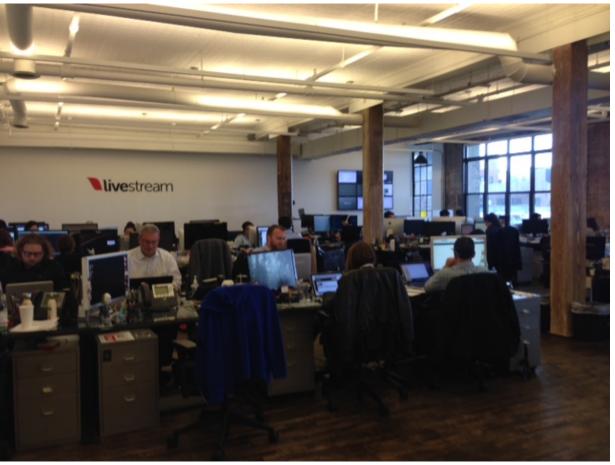
Source: IPUMS USA: 2015-2017 ACS samples, 3-year annual average. 2-digit NAICS sectors, further classified into groups correlated with land-use. Industries with fewer than 5,000 workers without a bachelor's degree are not shown (ie., management of companies and enterprises; mining; agriculture.)

### Industrial vs. Commercial Job Density





Metal Fabricator (East Williamsburg)



Office (East Williamsburg)



Compatibility: Mixing industrial and residential uses within the same building can create conflicts and increase building inefficiencies and costs.

#### Mixed construction supply/residential buildings, LIC



37-14 32<sup>nd</sup> Street

20-22 Steinway Street

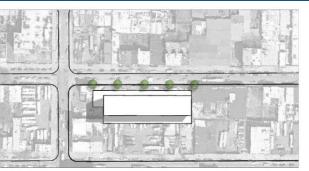
- Building-level conflicts: noise, odors, vibration.
- Street-level conflicts: trucks vs. pedestrians and cyclists, and lack of active streetscape.
- Increased inefficiencies and costs associated with separation of uses within a building.



### DCP Design Prototype: Residential/Industrial/Retail in Crown Heights

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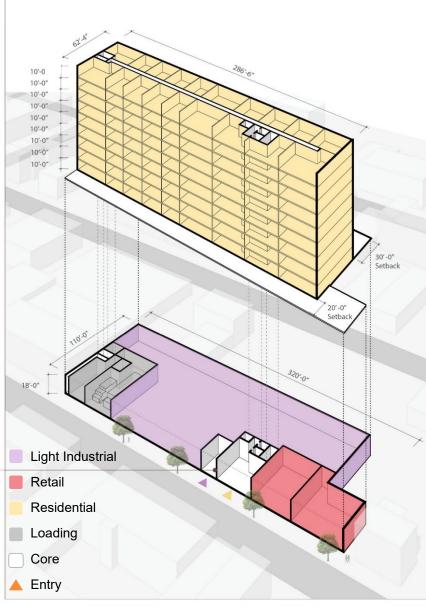
- **Financially infeasible** as local residential rents (with or without MIH) cannot make up for low industrial rents, high costs of construction and land.
- Residential/industrial proximity within building creates conflicts.
  - Only a limited set of small-scale light industrial uses can occupy such space.
- Small lot (33,000 SF) with a single frontage:
  - o Constrained, inefficient ground floor.
  - Proximity of loading and residential entryway.
- To avoid need for multiple building cores, manufacturing can only be provided on ground floor.
- To provide ground floor space, **few loading berths and no parking** can be provided.



Lot Type: Long Interior Block (1 Frontage) Lot Area: 33,415 SF No Parking Program (GFA): 185,820 SF (4.9 FAR) Industrial: 26,500 SF

- Retail: 5,040 SF
- Residential: 154,280 SF
- Loading: 4,740 SF (2 Berths)





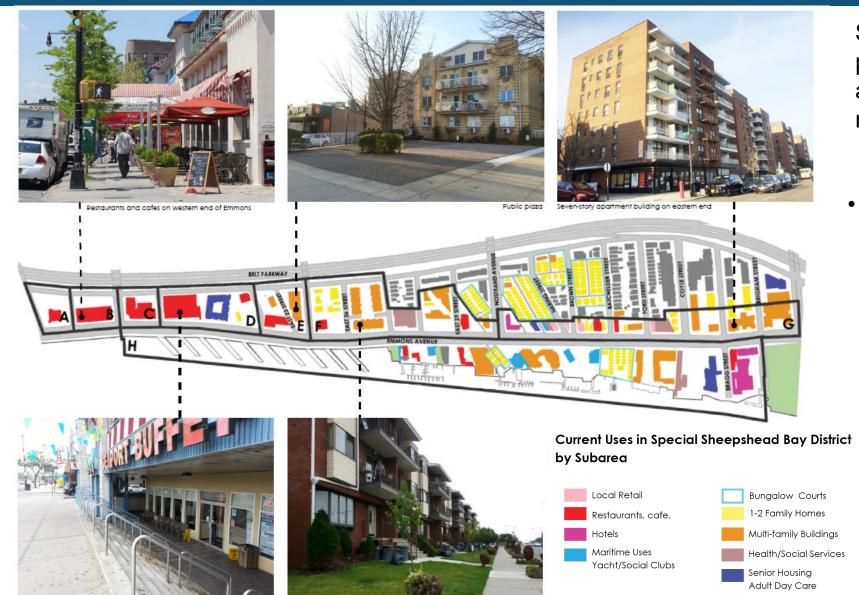


#### **Sheepshead Bay Special District**

Below grade retail space in cellar

PLANNING





SSBD was created in 1973 to promote waterfront related uses and encourage the creation of new public open space.

 Zoning sought to closely tailor uses but has been largely unsuccessful in preserving and promoting waterfront uses, resulting in constraints on businesses and growth

Attached buildings

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